FY26 Recommended Budget and FY26 – 31 Plans

Core Messages

- The bottom line of the Op Plan has improved.
- Even though the picture is better, we remain overcommitted.
- Blueprint remains a significant concern.

FY25 Year-End

FY25 Year-End Projection

Total Projected Unassigned Fund Balance 6/30/25	\$69.5M
Planned Carryover to FY27	(5.0M)
Unassigned Fund Balance 6/30/24	\$34.2M
Year-End Balance	\$40.3M
Unexpended	10.0M
Reserve for Contingency	4.2M
Revenues	\$26.1M

Unassigned Reserve Policy

- Recommend 5% of annual revenues or approximately \$26.8M in FY26
 - To be adjusted annually to equal 5% of Adopted annual revenues
- Flexibility
 - Shortfalls in revenue
 - Unexpected expenditure increases

FY26 - 31 Revenue

Revenue Changes from Adopted Plan

	FY26	FY27	FY28	FY29	FY30
Total Property Tax	\$4.3M	\$6.0M	\$9.5M	\$13.4M	\$14.7
Income Tax	3.3	1.7	(0.2)	(2.3)	(4.6)
Investment Income	6.6	5.4	4.3	3.3	2.5
Recordation	0.5	0.2	0.2	0.2	0.2
Other	2.0	2.0	2.1	2.1	2.1
Total Annual Revenues	\$16.7M	\$15.3M	\$15.9M	\$16.7M	\$14.9M

FY26 - 31 Recommended Revenue

	FY26	FY27	FY28	FY29	FY30	FY31
Annual	\$536.4	\$554.7	\$572.6	\$588.5	\$602.3	\$617.0
Below						
the Line	22.1	24.3	23.3	25.0	27.7	36.3
Total	\$558.5	\$579.0	\$596.0	\$613.5	\$630.0	\$653.3

FY26 - 31 Operating Plan

Recommended Op Plan

FY25-30 Adopted	FY26	FY27	FY28	FY29	FY30
Balance	(\$5.2M)	(\$9.5M)	(\$14.5M)	(\$22.3M)	(\$29.6M)
FY26-31 Recomm	FY26	FY27	FY28	FY29	FY30
Change in Total Revenues	\$16.7M	\$14.0M	\$12.6M	\$13.1M	\$11.5M
Change in Expenditures	(2.7)	(4.7)	(4.4)	(3.3)	(2.4)
Balance	\$14.2M	\$9.1M	\$2.5M	(\$5.8M)	(\$15.7M)
Balance as a % of budget	2.5%	1.6%	0.4%	(1.0%)	(2.5%)

Still to be Dealt With

- Impacts from Federal changes
- Impacts from State budget changes
- Implementing Blueprint
- Changes that emerge from the Proposed discussions
- Full understanding of the costs of Fire/EMS
- Other things you will be asked to fund

Changes From the Adopted FY25 - 30 Op Plan

Decreases From the Op Plan

- BOE Debt Service
 - Timing of planned projects
- Debt Service
 - Timing of projects
 - Replaced planned bonds with cash
- Fire/EMS
 - Costs shift to EMS Billing Revenue Fund

Decreases From the Op Plan

- OPEB
- Transfer to Capital
 - Reappropriations added cash and reduced debt service
- Transfer to Solid Waste
 - Investment income
 - Tipping fee increase
- Transfer to Transit
 - Higher grant funding based on award

Decreases From the Op Plan

In Millions	FY26	FY27	FY28	FY29	FY30
BOE DS	(0.1)	(1.4)	(3.4)	(3.7)	(3.5)
Debt Service	(1.1)	(2.2)	(1.9)	(8.0)	0.1
Fire/EMS	(1.6)	(2.7)	(2.1)	(2.2)	(2.6)
OPEB	(4.0)	(4.3)	(4.6)	(4.9)	(5.3)
Transfer to Capital	(1.7)	0.1	0.0	0.0	0.0
Transfer to Solid Waste	(0.7)	(1.6)	(1.6)	(1.5)	(1.4)
Transfer to Transit	(0.2)	(0.2)	(0.2)	(0.2)	(0.2)

Increases From the Op Plan

- State Pension Cost Shift to Public Schools
- State Pension Cost Shift to Community College
- Public Works
 - Electricity

Increases From the Op Plan

- Comptroller
 - SDAT cost shift
- Risk
 - Insurance costs
- Technology
 - Cybersecurity
 - Software maintenance

Increases From the Op Plan

In Millions	FY26	FY27	FY28	FY29	FY30
State Pension Cost Shift - Schools	5.0	5.2	5.3	5.5	5.6
State Pension Cost Shift - CCC	0.2	0.2	0.2	0.3	0.3
Public Works	(8.0)	(0.1)	0.5	0.5	0.6
SDAT Cost Shift	0.5	0.5	0.5	0.5	0.6
Risk	(0.4)	0.4	0.5	0.5	0.5
Technology	0.4	0.5	0.4	0.4	0.4

Not Included In The Op Plan

- Federal or State mandates
- Blueprint funding
- Developing the Northern Landfill
- Funding for position requests
- Requests you choose to fund
- Anything else we don't know about yet

Carroll County Public Schools

FY26

Public Schools

- County revenue \$246.1M, an increase of \$7.1M or 3.0%
- State revenue \$194.2M, an increase of \$3.7M

School Debt Service

- \$15.8M increase of \$1.7M or 12.1%
 - Paid with dedicated Income Tax
 - Career and Tech
 - East Middle School replacement
 - Systemics

Carroll Community College and Carroll County Public Library

FY26

Community College

- \$12.8M increase of \$0.5M or 3.0%
 - Requesting an additional \$514,600 for a total increase of \$1.0M or 6.4%
- \$14.4M State increase of \$1.3M or 9.9%
- \$11.4M Tuition increase of \$0.2M
- Total Budget \$42.8M increase of \$1.7M or 4.2%
 - Assumes the additional requested funding from the County

Community College

- Adult Basic Education \$204,040 Held flat from FY25
 - State funding \$309,040
 - Total Program \$513,080
- Entrepreneurship Program not included

Library

- \$11.6M increase of \$0.2M or 1.5%
- Increase of \$0.3M or 3% base to base
- \$1.4M State increase of \$46,855 or 3.6%
- Total Budget \$13.8M

Public Safety

FY26

Sheriff

- \$29.9M increase of \$1.2M or 4.2%
 - \$15.5M Law Enforcement
 - \$10.3M Corrections
 - \$4.1M Administrative Services
 - \$32,560 Training Academy (non-personnel)
 - \$24,170 Advocacy and Investigation Center (non-personnel)

Courts and State's Attorney

- Courts
 - \$3.5M, increase of \$0.1M or 1.7%
- State's Attorney
 - \$5.1M, increase of \$0.3M or 5.2%

VESA

- VESA
 - \$4.9M decrease of \$0.2M or 3.5%
 - Commissioners included one-time funding of \$0.3M in FY25 for Emergency Vehicle Operator/Driver (EVOD) positions
 - 3% base growth, as planned
 - Increase of \$0.1M
- LOSAP
 - \$0.7M flat from FY25

Fire/EMS Changes from Adopted Plan

In Millions	FY26	FY27	FY28	FY29	FY30
FY26 – 30 Op Plan	34.1	36.4	37.9	39.5	41.5
FY26 – 31 Op Plan	35.8	37.0	39.2	40.6	42.3
Difference	1.7	0.6	1.3	1.1	0.8

Fire and EMS

- Fire and EMS Administration
 - \$13.3M increase of \$5.6M
 - Transition of costs from Net New
- EMS
 - \$7.4M
- Fire Services
 - \$3.5M

EMS Billing Revenue Fund

- EMS Billing Revenue
 - \$8.3M increase of \$3.3M
 - 48 positions
 - Recommended includes:
 - Salary and Fringes
 - Operating expenses
 - Ambulance replacements

Public Safety Other

- Animal Control
 - \$1.2M increase of \$33,620 or 3.0%
 - 3.0% base increase
 - Planned vehicle replacement in FY26

Commissioner Agencies

FY26

Public Works

- Public Works \$41.4M decrease of \$26,930 or 0.1%
 - Vehicle and Equipment decrease for less planned replacements
 - Fuel costs held flat
 - Price increases:
 - Supplies and materials
 - Contracted services
 - Parts
 - Electricity

Public Works

- Facilities Projects
 - Asbestos removal
 - Carpet and painting
 - County Office Building Fire Alarm Upgrade
 - LED Lighting Upgrades
 - CCC A-Building Concrete Façade Repairs
 - North Carroll Library HVAC Replacement
 - Historic Jailhouse Window Repairs

Public Works

- Fleet Equipment Replacements \$4.2M
 - 16 marked Sheriff vehicles
 - 3 unmarked Sheriff vehicles
 - 2 Detention Center vehicles
 - 8 Heavy trucks
 - 1 Passenger auto
 - 4 Small trucks
 - 1 Track Excavator
 - 7 Equipment replacements
- Additional Equipment
 - 1 Portable Stainless-Steel Conveyor
 - 1 Utility Terrain Vehicle

Citizen Services

- Citizen Services Admin/Aging \$2.0M increase of \$0.2M or 9.3%
- Recovery Support Services \$0.6M increase of \$0.2M or 37.7%

Recreation and Culture

- Recreation and Parks \$4.4M increase of \$0.2M or 4.3%
- Historical Society \$50,000, flat from FY25
- Union Mills \$20,000, flat from FY25

- Public Safety \$7.1M increase of \$0.4M or 5.2%
- Technology Services \$8.4M increase of \$0.7M or 8.4%
 - Maintenance cost for Accela
 - Cybersecurity
 - Increased cost of subscriptions
- Human Resources \$1.5M increase of \$0.1M or 6.0%

- Health and Fringe Benefits \$27.5M increase of \$8.1M or 41.4%
 - OPEB increases to \$5.1M
 - Medical claims growing 6.25%
 - ISF reduction of \$1.0M
 - Growth rates planned to increase 0.25% per year

- Comptroller \$4.2M increase of \$0.4M or 11.6%
 - SDAT
- Management and Budget \$3.9M increase of \$0.5M or 13.4%
- County Attorney \$1.0M increase of \$45,580 or 4.8%

- Planning and Land Management \$4.1M increase of \$22,040 or 0.5%
- Economic Development \$4.0M increase of \$1.0M or 35.0%

- Watershed Restoration and Protection Fund \$3.9M – an increase of \$0.1M
 - Funding:
 - \$3.7M Real Property Tax
 - \$0.1M Town funding for 2 NPDES positions
 - Expenditures:
 - Salary, fringes, and operating increase \$0.1M

Citizen Services

Non-Profit Service Providers

Non-Profit Service Providers

- \$4.3M In total, increase of \$0.1M or 2.3%
 - Funded as planned

Non-Profit Growth Rates

- Access Carroll 3%
- Springboard Community Services 3%
- Flying Colors of Success 5%
- Care Healing Center 5%
- Youth Services Bureau 2%

Non-Profit Growth Rates

- Target 2%
- The Arc Carroll County 2%
- Penn-Mar 2%
- Human Services Program 2%
- Sheppard Pratt 2%

Citizen Services - State

- Health Department \$4.1M increase of \$0.1M or 3.0%
- Social Services \$20,000 flat from FY25

Other Budgets

Conservation and Natural Resources

- Extension Office of Carroll County \$0.5M increase of \$20,130 or 4.3%
 - 3% COLA
- Soil Conservation \$0.5M increase of \$0.1M or 12.9%
- Weed Control \$0.1M flat
- Spongy Moth \$30,000 flat

General Government Other

- County Commissioners \$1.3M decrease of \$31,270 or 2.4%
- Elections \$2.6M increase of \$0.2M or 6.7%
- Not in Carroll \$0.3M increase of \$9,550 or 3.0%
- Audio Video Production \$0.3M increase of \$25,250 or 10.8%

General Government Other

- Cable Regulatory Commission \$0.2M increase of \$10,010 or 5.0%
- Community Media Center \$0.6M decrease of \$0.1M or 11.5%
 - \$50,000 decrease in base

Transfers

- Transfer to Capital \$3.1M decrease of \$30.1M
- Transfer to Transit Grant \$2.1M increase of \$0.7M
- Transfer to Airport EF \$16,000 flat from FY25
- Transfer to Fiber EF \$0.4M decrease of \$0.5M
- Transfer to Solid Waste EF \$3.6M decrease of \$0.1M
- Transfer to Utilities EF \$0.4M increase of \$35,820

Transfers and Reserves

- Intergovernmental Transfer Town/County –
 \$4.1M increase of \$0.1M or 3.5%
- Reserve for Contingencies \$4.5M increase of \$0.2M or 5.7%

Debt Service

- County \$16.4M increase of \$1.6M or 5.9%
- Stormwater Debt Service \$1.8M decrease of \$37,320 or 2.1%
- IPA Debt Service \$3.1M decrease of \$0.9M or 22.4%

Pensions and OPEB

Pensions

- \$11.8M decrease of \$0.1M or 0.6%
 - \$4.4M for County Employee Pension Plan, a \$0.1M decrease or 2.3%
 - \$7.4M for Public Safety Pension Plan flat

OPEB

– \$5.1M - increase from FY25

- Bonded debt
- IPAs
- Other debt
- Pensions
- LOSAP
- OPEB

Bonded Debt

 Well below our debt capacity guidelines but no room for additional debt service

Pensions

- Unfunded Liability \$27.3M, down from \$29.5M
 - County Pension from \$17.1M to \$13.2M
 - Public Safety from \$12.4M to \$14.1M

- OPEB
 - Unfunded Liability (\$45.6M), down from (\$36.8M)
- LOSAP
 - Unfunded Liability \$3.4M as of 1/1/23, up from \$1.9M 1/1/21

Non-Debt Long-Term Liabilities

	FY25	FY26
OPEB Net Liability	(\$36.8M)	(\$45.6M)
Pension Unfunded Liability	29.5M	27.3M
LOSAP Unfunded Liability	3.4M	3.4M
Total Existing Long-Term Liabilities	(\$3.9M)	(\$14.9M)

FY26 CIP

FY26 Capital Budget

Fund	FY25	FY26	
(In Millions)	Budget	Recomm	Change
Capital	\$113.9	\$109.2	(\$4.8)
Airport	0.0	0.0	0.0
Fiber	0.9	0.3	(0.6)
Septage	0.0	0.3	0.3
Utilities	7.6	2.5	(5.1)
Total	\$122.4	\$112.3	(\$10.1)

FY26 Capital Fund

	FY25	FY26	
Fund	Budget	Recomm	Change
(In Millions)			
Local	\$89.3	\$84.6	(\$4.8)
State	20.4	21.9	1.5
Federal	3.8	2.3	(1.5)
Other	0.4	0.4	0.0
Total	\$113.9	\$109.2	(\$4.8)

FY26 Schools

- Schools \$60.5M
 - Freedom Elementary Addition \$3.7M
 - HVAC Replacements \$2.8M
 - K and Pre-K Additions \$18.7M
 - Paving \$1.2M
 - Relocatable Classrooms \$0.3M
 - Roof Replacements \$8.3M
 - Sykesville Middle Addition \$8.6M
 - Technology \$1.0M

FY26 Conservation

- Conservation and Open Space \$6.5M
 - Agricultural Land Preservation \$2.4M
 - Local Program \$2.4M
 - State Program \$1.0M
 - Water Quality \$4.0M
 - NPDES \$3.7M
 - Stormwater Facility Renovation \$0.3M

FY26 Public Works

- Roads \$21.9M
 - Monroe Avenue Extension \$1.4M
 - Pavement Management \$17.7M
 - Pavement Preservation \$1.9M
 - Ridenour Way Extension \$1.2M

FY26 Public Works

- Bridges \$3.5M
 - Maintenance Projects \$0.6M
 - Babylon Road/Silver Run \$0.1M
 - Gaither Road/South Branch Patapsco \$0.4M
 - Hughes Shop Road/Bear Branch Road \$0.2M
 - McKinstry's Mill Road/Little Pipe Creek \$0.3M
 - McKinstry's Mill Road/Sams Creek \$0.2M
 - McKinstry's Mill Road/Tributary to Little Pipe Creek \$0.3M

FY26 Public Works

- Patapsco Road/E. Branch Patapsco \$0.1M
- Stone Chapel Road/Little Pipe Creek \$0.2M
- Woodbine/South Branch Patapsco \$1.1M
- Funding
 - Federal Aid
 - Bonds
 - General Fund dollars

FY26 Recreation and Culture

- Recreation and Parks \$1.5M
 - Leister Park Pickleball Courts \$0.2M
 - Piney Run Paving \$0.5M
 - Piney Run Park Pavilion 3 Parking \$0.3M
 - Park Restoration \$0.3M
 - Land Acquisition \$0.2M
 - Community Self-Help and Town Fund \$0.1M
 - Funding
 - Program Open Space
 - General Fund dollars
 - Impact Fees

FY26 General Government

- General Government \$15.2M
 - County Building Systemic Renovations \$1.6M
 - County Technology \$1.5M
 - Elections Software \$1.2M
 - Fire and EMS Regional Water Supply \$0.2M
 - Fire and EMS Self-Contained Breathing
 Apparatus \$0.5M
 - Generator Replacement \$0.2M

FY26 General Government

- General Government
 - Government Complex Infrastructure \$4.0M
 - Library Technology \$0.1M
 - Parking Lot Overlays \$0.4M
 - Payroll/HR System Replacement \$0.5M
 - Piney Run Dam Rehabilitation \$0.8M
 - PS Dispatch Console Hardware Upgrade \$2.9M
 - PS Emergency Communication Radios \$0.7M
 - PS Radio Tower Upgrade \$0.8M

Public Schools

- Freedom Elementary Addition
- HVAC System Replacement Carroll Springs
- HVAC System Replacement Carrolltowne Elementary
- HVAC System Replacement Northwest Middle
- Kindergarten and PreK Addition Cranberry Station Elem.
- Kindergarten and PreK/PRIDE Addition Friendship Valley Elem.
- Kindergarten and PreK Addition Sandymount Elementary
- Kindergarten and PreK Addition Taneytown Elementary
- Prekindergarten Additions
- Roof Replacement Oklahoma Road Middle
- Roof Replacement Shiloh Middle
- Sykesville Middle Addition

Bridges

- Brown Road over Roaring Run
- Gaither Road over South Branch Patapsco
- Hughes Shop Road over Bear Branch Road
- McKinstry's Mill Road over Little Pipe Creek
- McKinstry's Mill Road over Sams Creek
- McKinstry's Mill Road over Tributary to Little Pipe Creek
- Niner Road over Middle Run
- Old Kay's Mill Road over Beaver Run
- Patapsco Road over E. Branch Patapsco
- Stone Chapel Road over Little Pipe Creek
- Woodbine Road over S. Branch Patapsco

- Recreation and Culture
 - Freedom Park Field Light Replacement
 - Freedom Park Pavilion 1 Replacement
 - Leister Park Pickleball Courts
 - Pavilion Replacements
 - Piney Run Boathouse Replacement
 - Piney Run Park Pavilion 3 Parking
 - Piney Run Park Pavilion 3 Replacement
 - Piney Run Park Paving
 - Playground Equipment Replacement
 - Sports Complex Field Improvements

- General Government
 - Elections Software
 - Government Complex Infrastructure
 - Payroll/Human Resources System Replacement
 - Piney Run Dam Rehabilitation
 - Public Safety Dispatch Console Hardware Upgrade
 - Public Safety Radio Tower Upgrade

FY26 – 31 Enterprise Funds

- Airport
 - Grounds and Maintenance Equipment
- Fiber Network
 - CCPN Equipment Replacement
- Utilities
 - Freedom Water Treatment Plant Membrane Replacement
 - Snowdens Run Pump Station Wet Well

Not Included in the Recommended CIP

- Schools
 - BEST Program Addition/Renovation Robert
 Moton Elementary
 - Liberty High Modernization
 - Security Improvements
 - William Winchester Elementary Modernization

- Roads
 - Arrington Road Realignment
 - Salt Storage Facilities
 - Prothero Road Extension

- Recreation and Culture
 - Cape Horn Park Paving
 - Freedom Park Paving
 - Krimgold Park Phase 3

- General Government
 - Carroll Community College
 - Tech Center and Athletic Facility
 - Carroll County Workforce Development:
 - ADA Restroom
 - Building Elevator
 - Courts:
 - Courthouse Annex Building Renovation
 - Supervised Visitation Center Replacement

- General Government
 - Facilities Operations Building
 - Emergency Communications Headquarters
 - Transit Building Addition
 - Sheriff's Office:
 - Detention Center Basement Renovation
 - Detention Center Recreation Yard Roof
 - Detention Center Replacement
 - Detention Center Sally Port Roof

- General Government
 - Senior Centers:
 - Taneytown Senior Center Renovation
 - Westminster Senior Center Porch Enclosure
 - Public Library:
 - Eldersburg Library Modernization
 - North Carroll Library Expansion
 - Westminster Library Modernization

Special Revenue Funds

Special Revenue Funds

- Opioid Restitution Fund
- Emergency Medical Billing Fund
- Community Reinvestment and Repair Fund
- Hotel Rental Tax Fund

Enterprise Funds

Airport Enterprise Fund

- Operating
 - \$1.3M increase of \$33,840 or 2.6%
- Capital
 - \$36K for Grounds and Maintenance Equipment

Fiber Network EF

- Operating
 - \$0.4M increase of \$28,150 or 7.2%
 - Dark Fiber lease revenue increases \$24,700, or 8.1%
- Capital
 - \$0.3M for CCPN Equipment Replacement
 - General Fund Transfers decreases for FY26 capital costs

Firearms Facility EF

- Operating
 - \$304,000 held flat

Septage Enterprise Fund

- Operating
 - \$0.7M decrease of \$79,250 or 10.0%
- Capital
 - \$0.3M for Westminster Septage Facility Improvements

Solid Waste Enterprise Fund

- Operating
 - \$15.6M increase of \$1.6M or 11%
 - Transfer Station increase of \$1.0M
 - Transfer tons increased by 30,000, or \$1.0M in increased expense-offset by increased tons in revenue
 - Solid Waste Accounting increases \$0.1M for landfill closure/post-closure

Utilities Enterprise Funds

- Operating
 - \$11.9M increase of \$0.9M or 5.2%
- Capital
 - \$2.4M decrease of \$5.2M or 68.4%

Summary of Recommended Budget

Recommended Operating Plan

	FY26	FY27	FY28	FY29	FY30	FY31
In Millions						
Revenues	\$558.5	\$579.0	\$595.9	\$613.5	\$630.0	\$653.3
Expenses	544.3	569.9	593.5	619.3	645.8	678.3
Balance	\$14.2	\$9.1	\$2.5	(\$5.8)	(\$15.7)	(\$25.0)
Balance as a % of budget	2.5%	1.6%	0.4%	(1.0%)	(2.5%)	(3.8%)

Things on My Mind

Things on My Mind

- Federal changes
 - Federal impact on non-profit service providers
- State budget
- Blueprint implementation
- Income tax
- Hurricanes, fires, etc.

Things on My Mind

- Fire and EMS
- Piney Run Dam
- PFAs
- Northern Landfill
- Infrastructure renewal

Materials Provided to BCC

- Recommended Budget Summary
- Recommended CIP Budget Book
- FY26 Recommended Budget compared to FY25 Adopted without benefit allocations
- FY26 31 Recommended Budget with benefit allocations

- Agency sessions
 - March 20
 - March 25
- Proposed work sessions
 - March 27 (Closed)
 - April 1 (Closed)
 - April 3 (Closed)
 - April 8 (Closed)
 - April 10
 - April 15
- Release Commissioners' Proposed Budget April 22

- Community Budget presentations
 - Dates and locations:
 - 4/22 Westminster Library 7:00 pm
 - 4/23 Eldersburg Library 7:00 pm
 - 4/24 Mt. Airy Library 7:00 pm
 - 4/29 Taneytown Library 7:00 pm
 - 4/30 North Carroll Library 7:00 pm

- Public Hearing on the Budget May 6
 - Carroll County Arts Council 7:00 pm
- Adopted work session May 13
- Adopted work session May 20
- Budget Adoption May 22

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